

COUNCIL AGENDA

MONDAY, 28TH FEBRUARY 2011



GLENORCHY CITY COUNCIL

* *The General Manager certifies that the reports contained in this Agenda have been written by qualified persons under Section 65 of the Local Government Act 1993.*

Hour: 6.00 p.m.

Present:

In attendance:

Leave of Absence:

Workshops held since last Council Meeting

Date: Monday, 15th February 2011

Purpose: To discuss:

- Waste Management Options
- Wilkinsons Point Revised Request for Proposal
- Gazette Editorial Policy
- Mayor's Activities Report

TABLE OF CONTENTS:

1.	APOLOGIES	3
2.	CONFIRMATION OF MINUTES.....	3
3.	ANNOUNCEMENTS BY THE CHAIR	3
4.	PECUNIARY INTEREST NOTIFICATION.....	3
5.	RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE	3
6.	PUBLIC QUESTION TIME (15 MINUTES).....	3
7.	PETITIONS/DEPUTATIONS	3

COMMUNITY.....	4
8. GLENORCHY SPORTS HONOUR ROLL.....	5
9. SMOKE FREE PUBLIC PLACES	8
ECONOMIC	12
10. WILKINSONS POINT AND ELWICK BAY PRECINCT MASTER PLAN - AMENDMENT TO SUBDIVISION	13
ENVIRONMENT	19
11. FLOOD MANAGEMENT - RESPONSE TO COUNCIL RESOLUTION.....	20
GOVERNANCE	24
12. MONTHLY FINANCIAL PERFORMANCE STATISTICS	25
13. REVIEW OF ENVIRONMENT PLANNING AND DEVELOPMENT POLICIES.....	27
14. GLENORCHY GAZETTE EDITORIAL POLICY.....	29
15. SOUTHERN TASMANIAN COUNCILS AUTHORITY - QUARTERLY REPORT SEPTEMBER 2010	33
16. NOTICES OF MOTIONS – QUESTIONS ON NOTICE / WITHOUT NOTICE.....	35
16.1 NOTICE OF MOTION - ALDERMAN JENNIFER BRANCH.....	35
16.2 NOTICE OF MOTION - ALDERMAN D. PEARCE	37
CLOSED TO MEMBERS OF THE PUBLIC	39
17. APPLICATIONS FOR LEAVE OF ABSENCE	39
ENVIRONMENT.....	39
18. DERWENT PARK STORMWATER RE-USE PROJECT	39
GOVERNANCE.....	39
19. REQUEST BY DIABETES TASMANIA TO WAIVE BUILDING AND PLUMBING FEES FOR "MADISON'S HOUSE"	39
20. NOTICES OF MOTIONS – QUESTIONS ON NOTICE / WITHOUT NOTICE (CLOSED).....	39

1. APOLOGIES

2. CONFIRMATION OF MINUTES

That the minutes of the Council Meeting held on 31st January 2011 be confirmed.

3. ANNOUNCEMENTS BY THE CHAIR

4. PECUNIARY INTEREST NOTIFICATION

**5. RESPONSE TO PREVIOUS PUBLIC QUESTIONS
TAKEN ON NOTICE**

6. PUBLIC QUESTION TIME (15 MINUTES)

7. PETITIONS/DEPUTATIONS

COMMUNITY

8. GLENORCHY SPORTS HONOUR ROLL

Author: Sport & Recreation Development Officer (Len Yeats)
Qualified Person: Manager - Community Development (Narelle Calphy)
File Reference: Glenorchy Sporting Roll of Honour

Community Plan Reference:

1.1.20 Continue to foster and support community cultural activities and events that promote identity and civic pride at the local and city-wide level.

Strategic or Annual Plan Reference:

1.4.3.1 Continue to implement the priority actions from the Recreation Plan.

Reporting Brief:

The Glenorchy Sport and Recreation Advisory Special Committee (SARAC) unanimously approved at its meeting held on Tuesday 17th August 2010, the establishment of a Glenorchy Sports Honour Roll.

SARAC presented the proposal to the Council at a Workshop held on Monday 20th December 2010 and is now seeking Council's approval for the establishment of a Glenorchy Sports Honour Roll.

Proposal in Detail:

The role of the Glenorchy Sports Honour Roll is to recognise and enshrine players, coaches, umpires, administrators and volunteers who have made a most significant contribution to sport.

There will be 2 classes of inductees:

Legends:

A person nominated for inclusion in the Glenorchy Sports Honour Roll as a legend shall:

- a) Have been born within the current boundaries of the City of Glenorchy, or
- b) Have been nurtured in the sport in the City of Glenorchy for at least five consecutive years as a child, youth or young adult (e.g. As a student, but the basis for nomination was established whilst residing and competing outside the City of Glenorchy), or
- c) Have resided outside the City of Glenorchy, but who has competed for a City of Glenorchy sporting organisation for at least five years, during which time the basis for nomination was established, or
- d) Have resided in the City of Glenorchy for at least five years during which time the basis for nomination was established,
- f) Have competed at the highest level of competition available for their sport,
- g) Have the support of their peers,
- h) Have recorded major achievements at the international, national or state level in their sport.

General Member

A person nominated for inclusion in the Glenorchy Sports Honour Roll as a General Member shall:

- a) Have been born within the current boundaries of the City of Glenorchy, or
- b) Have resided outside the City of Glenorchy, but who has participated in a City of Glenorchy sporting organisation for at least five years, during which time the basis for nomination was established, or
- c) Have resided in the City of Glenorchy for at least five years during which time the basis for nomination was established,
- d) Have a high level achievement from personal effort or initiative, in a field of endeavour that contributes to the performances of athletes or to the development and status of sport,
- e) Have made a major contribution at the international, national or state level to their sport or to sport generally in Administration, Coaching/training and/or Officiating.

Initially there will be an induction of up to 20 inductees (10 Legends and 10 General Members and in ensuing years there will be up to 10 inductees in any year.

The selection committee (a sub committee of the Glenorchy Sport and Recreation Advisory Special Committee [SARAC]) will seek nominations in July of each year and will hold the induction ceremony in November.

The Glenorchy Sports Honour Roll will be a pictorial computer based display accessible from the Glenorchy City Council Website and displayed publicly from time to time at venues as may be decided by the Glenorchy Sports Honour Roll Selection Committee, SARAC or the GCC.

The full charter of the Glenorchy Sports Honour Roll is attached to this report.

Consultations:

A workshop with Glenorchy City Council Aldermen

The elected members to the Glenorchy Sport and Recreation Advisory Special Committee:

Community representatives: Tony Fulton OAM (Chair)
 Leon Carr
 Chris Hutton
 Elisa Ryan
 Rebecca Austen
 Kim Smith APM

Aldermen: Luke Martin
 Haydyn Nielsen

Organisational Representatives: Chloe Bennett (YMCA)
 Alan Sproule ASO (Moonah Sports Centre)
 Sarah Davidson (Sport & Recreation Tasmania)

Glenorchy City Council Staff: Roley Curley (Coordinator Park & Recreation)
Rod Marshall (Coordinator Property & Recreation)
Len Yeats (Sport & Recreation Development Officer)

Human Resource / Financial and Risk Management Implications:

Current Year The Sport & Recreation Development Officer will act as secretary to the Sports Honour Roll sub committee as an extension to the duties already undertaken with the Sport and Recreation Advisory Committee. All expenses of, and associated with the Glenorchy Sports Honour Roll shall be borne and paid for from sponsorship.

Next Year As above

Future Years As above

Community Consultation and Public Relations Implications:

The Glenorchy Sports Honour Roll reiterates Council's commitment to encouraging and recognising people from the community in their endeavours in participating in sport as a player, coach, official, administrator and volunteer. The establishment of the Honour Roll allows the Glenorchy Council to acknowledge those people in the community who have made a most significant contribution to sport.

Recommendation:

That Council approves the establishment of the Glenorchy Sports Honour Roll.

Attachments/Annexures

1 Glenorchy Sports Honour Roll - Charter

7 Pages

9. SMOKE FREE PUBLIC PLACES

Author: Manager - Environment, Planning and Development
(Greg French)

Qualified Person: Manager Environment Planning and Development
(Greg French)

File Reference: Tobacco Coalition and DHHS

Community Plan Reference:

3.3.1 Develop partnerships with local health providers and peak promotion organisations such as Tasmanian Health Foundations, Quit Tasmania and the Cancer Council, to develop effective strategies and health education campaigns aimed at reducing the incidence of preventable diseases and fostering health and wellbeing.

Strategic or Annual Plan Reference:

1.4.1 Partner with governments and non-government organisations to improve the health and wellbeing of the community.

Reporting Brief:

To report back to Council on community and business survey findings on establishing smoke free public areas in the city and to recommend a strategy to implement smoke free public areas.

Proposal in Detail:

On the 13th September 2010 Council considered a report on establishing smoke free public places and resolved as follows:

- “(a) That Council undertake a community and business survey in 2010-11 to determine the degree of support for declaring the Tolosa Street Bus Interchange, other busy public CBD areas and sporting facilities smoke free.
- (b) That a budget proposal be submitted for a separate survey to be undertaken of users of the Tolosa Street Bus Interchange, other busy public CBD areas and sporting facilities and for an implementation program in the 2011-12 financial year.
- (c) That a further report be provided to Council once the findings of the community and business surveys are available and Council will again consider its position in regard to smoke free public areas prior to the consideration of the 2011-12 budget.”

Myriad Research undertook the community survey and the results relating specifically to smoking in public places are in Attachment 1.

Council’s Economic Development unit undertook the business survey and the results are in Attachment 2. These results are preliminary as the survey closes on the 28th February and hence not available for this report. Nevertheless, the preliminary findings are quite convincing.

The community survey indicated quite high support for declaring the bus interchange a smoke free area (ie 73.9%), as well as outside dining areas (ie 78.6%), Council playgrounds 84.2%, Main Road Glenorchy and Moonah shopping areas 68%.

Support for sports grounds and Council parks and gardens was not as high, 56.3% and 50.6% respectively.

The draft business survey indicated similar results to the community survey. 75.3% agree with declaring the bus interchange smoke free, 67.1% for Main Road Glenorchy, 65.9% for Main Road Moonah, 77.6% for outside dining, 84.7% for playgrounds, 62.4% sportsgrounds and 50.6% for Council parks and reserves.

Council already has a policy position of no smoking in Council owned buildings or vehicles, hence the Council Chambers and other buildings such as sports ground grandstands, DEC and the aquatic centre are already smoke free areas.

Given that it is not practical to prohibit smoking in all public places, it is not proposed at this stage to ban smoking in sports grounds, parks and gardens, or other Council owned roads, footpaths and reserves, except where there are buildings in these areas as mentioned previously smoking is already prohibited in these buildings. The focus will be on the more populated and sensitive areas, such as the bus interchange, Main Road Glenorchy and Moonah shopping areas, Council playgrounds and outside dining areas where the land is under Council control.

Both the community and business surveys are quite conclusive in regards to declaring the bus interchange, Main Road Moonah and Glenorchy, outside dining areas and playgrounds smoke free areas.

The Department of Health and Human Services has advised that the incidence of smoking related diseases in Glenorchy is higher in many instances than the state average.

Estimates of Chronic Disease Prevalence (Self Reported) 2009 Age 18+ Glenorchy

	Estimated number in GCC	%	Tasmania
Heart Disease	2,841	9.0%	6.9%

Mortality Rates 2003-2007, Glenorchy

	Number of deaths in Glenorchy	Age Standardised Rates	Standardised ratio
Ischaemic Heart Disease	410	135.7	1.13

Note: Rates are greater than expected if the Standardised Ratio is higher than the State rate which is 1.00.

Lung Cancer Diagnosed in all Persons between 2003-2007 in Glenorchy

Cases	Smoothed Standardised Incidence Ratio (SIR)	Lower 99% Confidence Interval	Upper 99% Confidence Interval
180	127	103	150

Note: The above indicates a statistically significant difference in the incidence of cancer in Glenorchy compared to the incidence of cancer for Tasmania as a whole. SIR's greater than 100 are suggestive of a higher than expected incidence, this being statistically significant only when the corresponding lower 99% confidence interval is greater than 100. (Source: Tasmanian Cancer Registry, Menzies Research Institute)

This data together with the results of the community and business surveys indicates that Council must take a leadership role in this area for the overall future health benefit of our citizens and visitors to the city.

In a previous report to Council it was proposed to undertake a further user survey, however this is now not recommended given the significant community and business support already gauged from the surveys, together with the known high incidence of smoking related diseases in Glenorchy.

The Department of Health and Human Services, Tobacco Unit, has advised that in September 2010 they released a discussion paper on a range of additional strategies to reduce the impacts of smoking on health, including extending the public areas where smoking is to be banned. These areas included sporting grounds, playgrounds, bus malls, bus shelters, shopping malls and swimming pools. A report is currently with the Minister for consideration and the Tobacco Unit has advised that cabinet should make a decision on this within the next few months.

Consultations:

ELT
Environmental Health section
DHHS, Tobacco Unit
Quit Tasmania

Human Resource / Financial and Risk Management Implications:

Currently Council does not have any resources to progress or implement a smoke free public place environment.

Based on the Hobart City Council experience it is proposed to engage a person to implement this strategy on a part time basis over two years. This cost is \$27,000. (ie 16 hours per week at Grade 8 step 2)

Current Year	Nil
Next Year	\$37,000
Future Year	\$35,000

It is proposed that these additional resources will be administered by the Environmental Health section and will focus solely on community awareness and education and not enforcement activities.

Community Consultation and Public Relations Implications:

A community survey has been undertaken in September 2010 and a business survey has been undertaken in February 2011. A further user survey is not proposed as there is overwhelming support for banning smoking in these locations.

This item will be worthy of a press statement to release once Council has determined its position.

Recommendation:

- (a) That Council support in principle declaring the bus interchange, Main Road Moonah and Glenorchy shopping areas, Council playgrounds and outside dining areas on Council land as smoke free public areas.
- (b) A budget bid is to be considered for the 2011-12 financial year to implement a strategy on declaring the bus interchange, Main Road Moonah and Glenorchy shopping areas, Council playgrounds and outside dining areas on Council land as smoke free. The strategy is also to include raising awareness that smoking is already prohibited in Council owned buildings, including grandstands and buildings in sports grounds.
- (c) Once the 2011-12 budget is finalised, a further report is to be provided to Council outlining the strategy for implementing smoke free public areas.
- (d) Prior to implementing the smoke free public areas strategy, staff are to liaise with the Department of Health and Human Services (DHHS), Tobacco Unit to determine the State Government position on expanding the public areas where smoking will be prohibited and to ensure an integrated approach with the DHHS rather than expending unnecessary resources.

Attachments/Annexures

- 1 Community Survey Results on Smoke Free Public Places
- 2 Business Survey on Smoke Free Public Areas

ECONOMIC

10. WILKINSONS POINT AND ELWICK BAY PRECINCT MASTER PLAN - AMENDMENT TO SUBDIVISION

Author:	Property and Recreation Co-ordinator (Rod Marshall) Project Development Officer (Pippa Dickson)
Qualified Person:	General Manager (Frank Pearce)
File Reference:	Wilkinsons Point

Community Plan Reference:

- 1.1.16 Develop and implement policy for public art that facilitates community ownership and the development of unique and distinctive places featuring local characteristics.
- 1.2.6 Promote community awareness of their involvement in the land use planning process.
- 4.2.2 Develop and implement a marketing and promotional strategy for Glenorchy as the investment opportunity of choice.
- 4.2.3 Develop growth opportunities and incentives for business and government enterprises.

Strategic or Annual Plan Reference:

- 2.1 Attract, promote and support growth in the local business, industrial and residential sectors
- 2.1.3 Promote investment by capitalising on the City's infrastructure.
- 2.1.3.1 Continue implementation of the Wilkinson's Point and Elwick Bay Precinct Master Plan

Reporting Brief:

To seek Council approval to extend the development zone of GASP, rezone and amend the subdivision on Wilkinson's Point and commence actions that will allow the Brooker Highway Frontage Area (Site Three) to be developed.

Proposal in Detail:

Since 2007 with the adoption of the Wilkinson's Point and Elwick Bay Masterplan the GCC has positioned GASP as a project of state significance. The Council recognises that GASP will be a catalyst for social and economic development by stimulating investment in Wilkinson's Point and be a beacon for the community as a best-practice socially inclusive space.

The Glenorchy Art & Sculpture Park (GASP) is a bold project that will transform the Elwick Bay foreshore from Montrose Bay to Wilkinson's Point, into a world-class destination for locals and visitors. The GASP vision builds on Tasmania's cultural tourism offerings, increases liveability and enhances commercial opportunities by increasing vibrancy in the area (see Attachment 1 for details of the development of GASP to date).

Key features of the GASP identity are the crescent shaped path and \$3 million Boardwalk jointly funded by the Commonwealth Government and the Glenorchy City Council. The Boardwalk links the foreshore between Montrose Bay and the Barossa Creek adjacent the Derwent Entertainment Centre. It is proposed that the 'crescent' or 'arc' shape is extended through to Wilkinson's Point to provide a coherent path and strong visual link across the whole foreshore area (see Attachment 2 for a plan of the proposal).

The Boardwalk is currently under construction and the preliminary concept and design for the crescent path between the Boardwalk and the Jetty at Wilkinson's Point was completed in January 2011. The proposal shows a progressive design maximising the potential for a coherent visual link and buffer to the path for community activity and environmental regeneration. GASP is currently seeking investment in the completion of the crescent from public and private sources.

The proposed design illustrates that there would be some overlap onto the zone defined in Schedule 10 of the Glenorchy Planning Scheme 'Visitor Services Area' at Wilkinson's Point. (see Attachment 4 for a plan of the proposed footprint amendment).

There will be a number of benefits to both GASP and Council of amending the footprint:

- Allow completion of the GASP crescent path and renewal of the sea wall to Wilkinson's Point
- Use the completion of the crescent and social infrastructure as an attractor to investors
- Increase the opportunity for further external investment in GASP by finishing the urban design vision
- Encourage and give certainty to investors that the GASP vision can be achieved
- Save Council funds to enhance and build new infrastructure to Wilkinson's Point including road revisions and sea wall improvements
- Save Council funds in regard to the provision of social infrastructure and services (see Attachment 5 of the cost implications)
- Advertise a significantly more attractive and regular building footprint to developers

GASP fundraising strategies rely on the completion of the water front urban design. The full implementation of the design (which may be staged) will significantly benefit adjoining developments. Best practice urban design reflects Council's strategic intent for the foreshore at Elwick Bay. The urban environment including safe and enjoyable access to Wilkinson's Point is the foundation on which all activity takes place and provides the best possible armature for progressive developments and community activities including full use of the jetty infrastructure at Wilkinson's Point.

While in Australia parks are seen to be the primary domain of public investment there is real opportunity for new investment in public space to be brokered. To assist this outcome private funders must be given security over their investment. Surety should be given that the GASP vision and crescent path can be developed within an appropriate footprint.

The existing 'Visitor Services Area' at Wilkinson's Point was defined in 2006/07 when there were different development intentions. The current proposal moves progressively forward in line with current and future proposed access and uses of the foreshore and surrounding area including the development of regional schemes and the capital cities strategy. It also acknowledges that the Elwick Bay foreshore has the potential to become an iconic destination which will enhance development potential.

GASP will deliver broader social, cultural and economic returns long into the future and as such must receive long term commitments to see it build a unique identity and capacity. This commitment will be reflected in the mid and long-term generosity of sponsors and donors.

A presentation will be provided to update Aldermen on current GASP infrastructure projects and this proposal.

In December, 2010 concurrently with the continuation of GASP design work, Council considered a report (Attachment 3) to consider the implementation of the Wilkinson's Point and Elwick Bay Precinct Master Plan and it was resolved:

- (a) *That Council confirm its intention to progress the implementation of the Wilkinson's Point and Elwick Bay Precinct Master Plan by authorising the inviting of Expressions of Interest from interested developers or investors for the development of the development sites at Wilkinson's Point, and*
- (b) *That Council agree by absolute majority to lease the land identified in the Glenorchy Planning Scheme 1992 Schedule 10 – Special Community Use Zone CU2 as the Wilkinson's Point Visitor Services Area (Site One), portion of the Derwent Entertainment Area (Site Two) and the Brooker Highway Frontage Area (Site Three) for a term of 99 years.*
- (c) *After considering privacy and confidentiality issues the Council resolves that the information contained in this report, decisions, discussions and documents:*
 - i. *May be used and communicated by Council officers in the performance of their duties.*
 - ii. *May be disclosed by the Mayor as the spokesperson of Council.*
 - iii. *May not be disclosed by Aldermen.*

In consideration of this resolution and the strength of the proposal put forward to the Council workshop of the 15th February to review the GASP footprint, the Property Review Group agreed that the real estate strategy be reviewed and that an amended subdivision proposal be considered to accommodate the conceptual proposal for the extension of the Glenorchy Art & Sculpture Park.

To achieve an outcome that satisfies both GASP and Council's real estate expectations the following factors were considered in developing a revised subdivision layout:

- Ability to accommodate an extended footprint of the GASP area (Attachment 4).
- Financial viability of the amended subdivision proposal.
- Obstacles to the subdivision proceeding.
- A strategy revision that will allow the Brooker Highway Frontage Area (Site Three) to proceed to development independent of the balance land on Wilkinson's Point.
- Marketing strategy for the site.

The Property Review Group has undertaken site cost assessments and site valuations to determine the viability of a modified footprint being progressed.

The revised layout satisfies the conceptual requirements of GASP and provides a functional space that will encourage and attract development. A table (Attachment 5) demonstrates how Council's revised proposal 2 is cost effective against the original proposal. The estimated cost of this proposal is the only option where development costs are less than the expected returns.

The development of the Brooker Highway Frontage Area (Site Three) is considered to be an opportunity to test the commercial market, has the lowest development costs of the total site and the expected returns from the lease will assist the development costs of the site known as the Wilkinson's Point Visitor Service Area (Site One).

To progress the development of the site the Property Review Group recommend that the following actions are followed.

1. The leasing of the site to the north of the DEC and known as the Wilkinson's Point Visitor Service Area (Site One) be deferred to allow rezoning to proceed and the existing subdivision proposal to be amended to achieve the enhanced public amenity that will be enabled by the GASP proposal.
2. That Council advertise its intent to offer the Brooker Highway frontage area for a 99 year term. This action will commence with the public advertising of the site as detailed in Section 178 of the Local Government Act.
3. Proposals for the use will be sought as a separate step and will be undertaken on completion of the statutory requirements.

Conditions have been provided to facilitate the project achieving the desired development outcomes for Site Three.

Consultations:

Property Review Group – John Jury, Chris Holm, Belinda Loxley, Rod Marshall
Engineering Project Co-ordinator – Greg Blackwell
ELT

Project Development Officer – Glenorchy Art & Sculpture Park – Pippa Dickson
Wilkinson's Point and Elwick Bay Precinct Master Plan Steering Committee

GASP Board of Directors – Adriana Taylor, Peter Choraziak, Peter Poulet, Kim Wiggins, Carolyn Reynolds, Richard Kuo
 Tasmanian State Architect – Peter Poulet
 The Boardwalk and Jetty Steering Committee – Andrew Lawrence, Narelle Calphy, Pippa Dickson, Shane Abel, Tom Bailey, Collette Usher, Ken Betlehem, Greg Blackwell, Frank Pearce, Emilio Reale
 Council Workshop (15th February 2011)

Human Resource / Financial and Risk Management Implications:

The provision of services to the development sites, the subdivision and rezoning of Site One to accommodate the GASP, foreshore linkage and landscape will require considerable staff involvement to achieve the development of the Wilkinson’s Point area. The ongoing maintenance of the GASP site will be Council’s responsibility.

The involvement of design staff will continue for the next twelve months when it is expected that the subdivision and rezoning will be completed and civic works developed in readiness for site development.

The Brooker Highway Frontage Area allotment (Site Three) will provide a net return of approximately \$700,000 which will subsidise the development of the Wilkinson’s Point Visitor Service Area (Site One).

It is expected that if GASP proposal 2 is accepted that a return of approximately \$900,000 can be achieved on leasing both development ready sites.

It is intended that the financial returns realised by the sale of the two leases will be utilised in development of upgrading of Loyd Road to provide secondary access to the DEC and the proposed developments.

Current Year	Nil
Next Year	\$2,642,700 (development costs Sites One & Three) estimated \$3,500,000 (lease returns of Sites One & Three) approx
Future Years	Rates

Community Consultation and Public Relations Implications:

Extensive consultations have been undertaken in the development of the Wilkinson’s Point and Elwick Bay Precinct Master Plan and the revisions to the subdivision and development of the sites should not present difficulties to our community.

The amendment to the GASP footprint provides an opportunity to improve area amenity and increase our community access to the Elwick Bay foreshore.

Public advertising of Council’s intentions to develop the sites will continue through the statutory requirements to lease Council land.

Extensive community consultation associated with the development of the vision for the GASP project has previously been undertaken.

Recommendation:

1. That Council approve the expansion of the Glenorchy Art & Sculpture Park footprint.
2. A rezoning application be submitted for the amended subdivision at Wilkinson's Point north of the Derwent Entertainment Centre.
3. Council defer the leasing of the Wilkinson's Point Visitor Service Area (Site One) until completion of the rezoning.
4. That Council endorse actions that will facilitate the development of the Brooker Highway frontage area as a priority.
5. Council advertise its intent to lease the Brooker Highway Frontage Area for a term of 99 years in accordance with Section 178 of the Local Government Act, 1993.

Attachments/Annexures

- 1 Attachment 1 - GASP Background Information
- 2 Attachment 2 - GASP Proposed Crescent Link - Montrose Foreshore to Wilkinsons Point
- 3 Attachment 3 Previous Council Report December 2010
- 4 Attachment 4 Proposed Footprint
- 5 Attachment 5 Cost Implications

ENVIRONMENT

11. FLOOD MANAGEMENT - RESPONSE TO COUNCIL RESOLUTION

Author: Manager - Environment, Planning and Development
(Greg French)

Qualified Person: Manager Environment Planning and Development
(G French)

File Reference: Flooding

Community Plan Reference:

5.2.7 Develop and implement environmental risk management strategies.

2.2.9 Develop and implement risk management strategies for Glenorchy infrastructure.

Strategic or Annual Plan Reference:

4.1.4 Ensure preparedness for natural disaster and pandemic by ongoing review of the City's Emergency Management Strategies.

3.1.2 Minimise the risk of any adverse effect on the environment

Reporting Brief:

To provide a response to a Council resolution made on the 31st January 2011 in relation to a range of flood management issues.

Proposal in Detail:

At the Council meeting on the 31st January 2011 the Council resolved:

“Due to the significantly uncertain outlook as a consequence of the recent flood crisis that has swept eastern states a report be prepared for Council providing information on:

- a) Council's current flood management procedures for flash or riverine flooding;
- b) Council's current position on flood mitigation across the city;
- c) Current and future flood mapping of flood elevations, flood prone regions and the flow of surface water;
- d) Whether Council should develop policies for a “retreat from coastal areas” to escaping rising sea levels with a view that this be done over time, say 50-75 years;
- e) Whether Council should develop policies for flood prone areas for living areas (including bedrooms) to be upstairs as did Queensland after their 1974 floods;
- f) Whether restrictions be imposed on future building in flood prone areas.”

In providing a response to the above matters, Council's attention is drawn to five major areas of Council activities that have either been completed or are underway. These include the recently completed Glenorchy Emergency Management Plan, the Planning Scheme Review Project, a successful funding application for an early warning system and evacuation plan for the Glenorchy CBD and surrounds, the ongoing capital works program to upgrade known stormwater problem areas and Flood Plans.

Glenorchy Emergency Management Plan

This plan was completed and approved by the State Emergency Management Controller, Commissioner Darren Hine, on the 30th November 2010. The plan was the first in Southern Tasmania to be prepared based on the new municipal guidelines for emergency management plans. The plan provides a management framework for council to address any emergency situation and is based on the standard emergency management arrangements for prevention and mitigation, preparedness, response and recovery.

Whilst it is recognised that this plan is an all hazards approach, it does include the learning from the 1995/96 flash floods experienced in Glenorchy. This is in the form of the "Humphreys and Islet Rivulets Flood Plan".

Glenorchy Planning Scheme Project

This project commenced in January 2008. There were two relevant topic papers prepared during the strategic planning phase, one on climate change (including sea level rise) and another on land hazards (including flooding). The project is due for completion in June 2012, although this timeframe may extend as it is subject to the Tasmanian Planning Commission (TPC) finalising their inputs.

Glenorchy's new Planning Scheme will consider the impacts of climate change (ie sea level rise, storm surges, and extreme weather patterns) on new development in the city. It is anticipated at the time of preparing this report that the TPC will be preparing statewide codes that all Planning Schemes will be required to embrace including sea level rise/storm surge and flooding.

Early Warning System and Evacuation Plan for Glenorchy CBD and Surrounds

Several years ago Mineral Resources Tasmania (MRT) produced a range of hazard maps for southern Tasmania relating to landslips and this included a known debris flow in Humphreys Rivulet in 1872.

As a consequence of this work by MRT a further validation study into the risk of debris flows was undertaken by the University of New South Wales. An outcome of this study was that whilst a debris flow was a credible event the city would be significantly flooded, because it is a substantial rain event that triggers a debris flow, and that the city should undertake a further study into early warning systems for flooding and evacuation plans for the Glenorchy CBD.

In January 2011 Council received advice that an application for \$65,000 funding had been successful to undertake this further study. It is anticipated that this project will be managed through a steering committee comprising Council staff, SES, police, Southern Water, and possibly MRT.

Capital Works

Council through its maintenance and asset management staff are aware that in certain rain events the stormwater systems are unable to cater for localised flooding.

Each year Council upgrades, replaces or builds new stormwater systems to address these known problem areas. A good example of this is the significant project in Derwent Park, known as the stormwater reuse project.

Flood Plans

Council has 16 rivulets flowing through the city.

Flood studies have been undertaken for New Town Rivulet, Humphreys Rivulet, Islet Rivulet, Barossa Creek and the Derwent Park catchment, in addition there has been some flood studies undertaken for parts of Hilton Creek and Abbotsfield Rivulet. A significant amount of funds would be required to complete flood plans for all the remaining rivulets to provide comprehensive flood knowledge across the city. The flood studies undertaken provide indications of where flooding may be expected and this information is used in flood preparedness for future flood events.

The maps associated with these flood studies are located on Council's GIS and any planning and building development is assessed against this known information. Should any additional information be required during a development assessment then the Planning staff request further hydrological studies specific to that site. Council's building controllers also have the power to request that the floor levels of any habitable room in new building work on land known to be subject to flooding be at least 300mm above the highest known flood level or in the absence of this information 900mm above ground level.

Conclusion

In summary Council has a current emergency management plan, is well placed to take advantage of the proposed statewide climate change code to be incorporated into the new Planning Scheme and has an ongoing stormwater capital works program. Admittedly much more work could be undertaken in the preparedness and response arrangements, however providing detailed hydrological studies and implementing any unilateral buy back system would be cost prohibitive for Council.

Consultations:

ELT
Asset Engineer
Project Manager – Planning Scheme Review

Human Resource / Financial and Risk Management Implications:

No addition resources required if this report is adopted by Council.

Community Consultation and Public Relations Implications:

No public consultation undertaken to provide this response to Council.

Recommendation:

That Council note the management response to the report on flood management.

Attachments/Annexures

Nil.

GOVERNANCE

12. MONTHLY FINANCIAL PERFORMANCE STATISTICS

Author: Corporate Accountant (Colette Usher)

Qualified Person: Corporate Accountant (Colette Usher)

File Reference: Traffic Lights

Community Plan Reference:

Not mentioned specifically.

Strategic or Annual Plan Reference:

The Corporate Performance Indicators are provided to Council in accordance with Strategy:

- 4.1.5 Manage information in an integrated, secure, efficient, effective and user friendly way;
- 4.1.7 Ensure integrated strategic planning across Council;
- 4.1.8 Manage risk throughout Council; and
- 4.2.1 Manage the Council's finances to ensure sustainability service delivery through a planned approach to the funding of council's short and long term operations.

Reporting Brief:

To present the Corporate Performance Indicators as at the end of January 2011 for Aldermen's information.

Proposal in Detail:

The Corporate Performance Indicators are attached (**Attachment 1**) along with Appendix B (**Attachment 2**). Appendix B outlines expected year to-date variances within the various Capital Works programs for this financial year.

For January month end we have presented four yellow lights:

- Works and Services operational expenditure is under budget: It is expected that the issues currently contributing to the variances will be resolved in the coming months.
- Stormwater Capital: Variance due to program reschedule of the stormwater harvesting and reuse project.
- Other Capital: Variance mostly relates to GASP projects and timing of plant purchase.
- Lost Time Injury Frequency Rate: The indicator shows a significant variance to the benchmark. There were two LTI's for January.

Consultations:

Relevant Corporate Services Staff.
Executive Leadership Team.

Human Resource / Financial and Risk Management Implications:

Stated within the November Corporate Performance Indicators Report.

Community Consultation and Public Relations Implications:

None at this point.

Recommendation:

That the information provided by the Corporate Performance Indicators for January 2011 be accepted.

Attachments/Annexures

- [1](#) Corporate Performance Indicators
- [2](#) Appendix B

13. REVIEW OF ENVIRONMENT PLANNING AND DEVELOPMENT POLICIES

Author: Manager - Environment, Planning and Development
(Greg French)

Qualified Person: Manager - Environment, Planning and Development
(Greg French)

File Reference: Policy Register EPD

Community Plan Reference:

This item discusses a corporate management/governance issue. Since the Community Plan is outwardly focussed, there is no applicable reference to this matter.

Strategic or Annual Plan Reference:

The strategic and annual plans are based upon the Community Plan which is outwardly focussed. Since this item discusses a management/governance issue there is no applicable reference to this matter.

Reporting Brief:

To review three policies originating from the Environment Planning and Development Department, namely: Environmental Policy, Environmental Auditing Policy and the AWTS and Subdivision Policy.

Proposal in Detail:

These three policies have been reviewed and no change is proposed to the Environmental Policy and only minor changes to the Environmental Auditing Policy. These changes are shown as track changes in the attachments.

It is proposed to rescind the AWTS (Aerated Wastewater Treatment Systems) and Subdivision Policy. The rationale behind the original policy was to limit these systems to existing lots only and not allow widespread installation in new subdivisions which may have allowed adhoc residential development in unsewered areas. The reality is that this has not happened and future development is controlled through the Planning Scheme.

In addition, since the development of the policy there has been a change in the acceptable standards for conventional septic tanks, removing the option for spray irrigation of sullage water, and hence the use of AWTS that allows for spray irrigation of treated wastewater is now a preferred option and should be available for any lot in the city where the sewerage system is not available.

Consultations:

Environmental Health section staff

Human Resource / Financial and Risk Management Implications:

Nil

Community Consultation and Public Relations Implications:

Nil

Recommendation:

- (a) That Council approve the reviewed and amended Environmental Auditing Policy and the Environmental Policy.
- (b) That Council rescind the A.W.T.S. and Subdivision Policy.

Attachments/Annexures

- 1 Environmental Policy
- 2 Environmental auditing Policy
- 3 Aerated wastewater treatment systems and subdivisions Policy

14. GLENORCHY GAZETTE EDITORIAL POLICY

Author: Manager - Governance and Performance (Trevor Jones)

Qualified Person: Manager - Governance and Performance (Trevor Jones)

File Reference: Policies - G&P

Community Plan Reference:

- 1.1.20 Continue to foster and support community cultural activities and events that promote identity and civic pride at a local and city-wide level.
- 1.2.3 Provide information on the availability of services to support individuals and families.
- 1.2.5 Inform and educate people on acceptable environmental management practices.
- 1.2.7 To ensure accessible, effective provision of information to the community on Council's policies, procedures, services and decisions.
- 1.2.9 To ensure effective provision of information to the community on activities and events.
- 4.1.3 Market and promote entertainment and events.
- 5.1.5 Promote and inform people of Glenorchy's unique lifestyle opportunities.

Strategic or Annual Plan Reference:

- 4.1.1 Provide user-friendly, plain language and accessible information on Council services, works, activities and events.

Reporting Brief:

To consider the draft Glenorchy Gazette Editorial policy.

Proposal in Detail:

On 13th September 2010 Council resolved , inter-alia, "That a working group be formed to develop an editorial policy for the Glenorchy Gazette".

Nominations were sought from Aldermen interested in participating on the working group and Ald Lucas and Ald Slade were appointed by Council on 11th October 2010.

The Working Group, comprising Alderman Lucas, Alderman Slade, Cathy Limb (Public Relations Consultant / Gazette Reporter) and the Manager - Governance and Performance (Trevor Jones) met on four occasions.

To help with the compilation of the Editorial Policy and to ensure that none of the issues raised at meetings were overlooked, the notes of each previous meeting were updated to reflect the matters discussed at subsequent meetings. Therefore, the notes of the meeting held on 22nd November 2010 also reflect the matters discussed at all of the meetings held prior to this date. The notes from the meeting of 22nd November 2010 are attached.

The final meeting of the working group, on 13th December 2010, considered the draft Editorial Policy compiled by Cathy Limb and it was agreed that this should be discussed by Aldermen at a workshop and subsequently approved at a Council meeting. It was also agreed that issues raised and considered by the Working Group but not included in the draft policy should be brought to the attention of Aldermen.

The draft policy was discussed at the Aldermen's workshop of 15th February 2011 and the following two issues raised.

Police Column

The draft policy proposed that the "police column" should not be printed monthly and that other major organisations such as DIER and Metro should be given the opportunity to provide the community with regular updates via the Gazette.

The majority of Aldermen at the workshop expressed their wish for the continuation of a monthly police column but it was thought that it could be reduced in size. Aldermen also indicated that the other organisations should be invited to provide a contribution too.

Re-printing of Gazette articles in other newsletters in different languages

Aldermen raised that culturally & linguistically diverse groups may wish to reproduce Gazette articles in other languages in their newsletters.

Since the workshop, investigation of this suggestion has highlighted that the group will need to seek permission before printing any translated article because Council may not own copyright of the material that is to be reproduced. In many cases permission will be able to be given immediately, however if the article or a photograph has been provided to the Gazette the contributor's approval will need to be sought before permission can be granted.

In addition to the points raised by Aldermen at the workshop of 15th February 2011, the working group had identified and discussed a number of matters that, while relevant, were not included in the editorial policy. These issues were included in the report provided to Aldermen at the workshop and are reproduced below.

Letters to the editor

The suggestion that the Gazette contain a "letters to the editor" section has been raised on a number of occasions.

The inclusion of letters to the editor would increase the size, and therefore the cost, of the Gazette. There was also discussion that the General Manager would have to select which letters would be printed and which would not and that this would undoubtedly lead to claims of bias and/or political interference.

The working group agreed that there should not be a letters to the editor section in the Gazette because of the difficulties identified however a mechanism to facilitate community comments on Council's web site should be investigated.

Printing in different languages

Printing even parts of the Gazette in different languages was considered too difficult and costly however the utilisation of Council's web site to provide Gazette information in different languages should be investigated. If and when the information is available on the web in different languages the printed Gazette should advise of this availability in the same languages.

Community Snippets

It was suggested that the Gazette should cater more for small amounts of information about community organisations. After discussion it was acknowledged that the Gazette's "community diary" provides an avenue for organisations to advertise coming events. A further suggestion was made that Council's web site might be made available to organisations and businesses for providing information to the public. Rockdale City Council's web site was suggested as an example of this.

Photography

It was noted that Gazette photography is included in the "reporting" contract with CPR Communications (which employs Cathy Limb). A professional photographer is used infrequently, for significant events only, and there is no additional cost to Council on these occasions.

The draft policy is attached and it has been amended (changes tracked) to reflect the matters raised by Aldermen at the workshop of 15th February 2011.

Alderman have also discussed that the Gazette is only one of the tools used by Council to communicate with the community and that there should be greater clarity about the other mechanisms that are available. It has been suggested that a "communications plan" should be developed and adopted to provide this clarity.

Consultations:

Aldermen

Human Resource / Financial and Risk Management Implications:

It is not anticipated that there will be any human resource, financial or risk management implications from the adoption of the Gazette Editorial Policy.

Community Consultation and Public Relations Implications:

No community consultation or public relations implications are expected should Council resolve to adopt the Gazette Editorial Policy.

Recommendation:

That:

- (a) Policy 37-1 Gazette Editorial Policy be adopted.
- (b) The following initiatives be investigated:
 - a. a mechanism to facilitate the inclusion of community organisation and business information/achievements/news/coming events on Council's web site;

- b. a mechanism to facilitate community comments on Council's web site;
and
 - c. utilisation of Council's web site to provide Gazette information in different languages.
- (c) A Glenorchy City Council Communications Plan be developed for consideration by Council.

Attachments/Annexures

- 1 Policy Working Group Minutes 22-11-2010
- 2 Draft Policy 37-1

15. SOUTHERN TASMANIAN COUNCILS AUTHORITY - QUARTERLY REPORT SEPTEMBER 2010

Author: General Manager (Frank Pearce)

Qualified Person: General Manager (Frank Pearce)

File Reference: STCA

Community Plan Reference:

This item discusses a corporate management/governance issue. Since the Community Plan is outwardly focussed, there is no applicable reference to this matter.

Strategic or Annual Plan Reference:

The strategic and annual plans are based upon the Community Plan which is outwardly focussed. Since this item discusses a management/governance issue there is no applicable reference to this matter.

Reporting Brief:

To receive the Quarterly Report – September 2010 of the Southern Tasmanian Councils Authority that may be presented at a Council meeting that is open to the public.

Proposal in Detail:

The Southern Tasmanian Councils Authority (STCA) is a “joint authority” formed under Section 30 of the *Local Government Act 1993*. The Local Government Board review of the STCA included in its recommendations that the Quarterly Report of the STCA should be provided for consideration at council meetings. The recommendations specify that the STCA quarterly report should be provided for presentation at either open or closed meetings, whichever is appropriate.

The Quarterly Report – September 2010 of the Southern Tasmanian Councils Association has been provided and those matters that can be received at the part of the Council meeting that is open to the public are included in Attachment 1.

Consultations:

None required.

Human Resource / Financial and Risk Management Implications:

None.

Community Consultation and Public Relations Implications:

None.

Recommendation:

That the Southern Tasmanian Councils Authority – Quarterly Report September 2010, that has been provided for the part of the Council meeting that is open to the public, be received.

Attachments/Annexures

- [1](#) STCA - Quarterly Report September 2010

16. NOTICES OF MOTIONS – QUESTIONS ON NOTICE / WITHOUT NOTICE

16.1 NOTICE OF MOTION - ALDERMAN JENNIFER BRANCH

Author: General Manager (Frank Pearce)

Qualified Person: General Manager (Frank Pearce)

File Reference: Notice of Motion

Community Plan Reference:

Strategic or Annual Plan Reference:

Reporting Brief:

To consider a notice of motion submitted by Alderman Jennifer Branch in accordance with the requirements of Section 16 of the *Local Government (Meeting Procedures) Regulations 2005*.

Proposal in Detail:

The following notice of motion was submitted by Alderman J. Branch (Attachment).

Preamble

To gauge demographic use of Glenorchy tip site collect postcode detail upon entry to tip. This will help guide future planning and discussion with government and other councils on refuge sites and pricing.

Motion

Glenorchy City Council collect postcode details at point of entry for the next twelve months. This data will be used in consideration for future planning of waste disposal needs.

Qualified Advice

Council has accurate records of the tonnages and type of waste that enter the landfill. From the last two financial year's record, approximately 60%-65% of waste entering the landfill comes from the commercial, industrial sector and from other municipalities. The majority of this waste is usually transported by transport or waste transport companies. These companies tend to pick up waste from a number of businesses in the one load and these come from all over the metropolitan area.

It would therefore be difficult to obtain accurate and meaningful data based on post code.

If Council did resolve to obtain the post code of the waste source then there would need to be some thought as to how to collect this information. Initially it is considered that the tollbooth staff could very easily collect this additional information. However; this would only cater for visitors to the charging area of the landfill. There are other customers who visit the recycling depot and the recovery shop where it would not be possible to collect this information without additional human resources being engaged.

It is not considered important to understand the source of the waste by post code unless Council is considering restricting the use of the site to Glenorchy residents and businesses. This latter option is not recommended to pursue.

Consultations:

Human Resource / Financial and Risk Management Implications:

Community Consultation and Public Relations Implications:

Recommendation:

Glenorchy City Council collect postcode details at point of entry for the next twelve months. This data will be used in consideration for future planning of waste disposal needs.

1 Ald Branch Attachment

16.2 NOTICE OF MOTION - ALDERMAN D. PEARCE

Author: General Manager (Frank Pearce)

Qualified Person: General Manager (Frank Pearce)

File Reference: Notice of Motion

Community Plan Reference:**Strategic or Annual Plan Reference:****Reporting Brief:**

To consider a notice motion by Alderman David Pearce submitted in accordance with the requirements of Section 16 of the *Local Government (Meeting Procedures) Regulations 2005*.

Proposal in Detail:

The following motion was submitted by Alderman David Pearce. (Attachment)

Re: Notice of Motion - Impact on Glenorchy Resulting from State Government Budget Cuts

As Aldermen would be aware, the State Government has recently announced an \$800 million "black hole" in the predicted budget. As stated by Premier Giddings, this will require substantial reductions in government funding and spending for the foreseeable future. It is essential that the Glenorchy City Council develops an understanding of any real and/potential impact on the City of Glenorchy and the Citizens because of budgetary issues.

For that reason, I submit the following Notice of Motion for reconsideration of Council:-

- (a) That the Mayor and/or the General Manager, be authorized to contact The Premier, or The Department of Premier and Cabinet, in order to discuss the impact of budget cuts on the City of Glenorchy.
- (b) That a brief report be prepared for Council, summarizing any actual or potential impact on Glenorchy.
- (c) That, if and when necessary, the Mayor exercise her authority under the Local Government Act to notify citizens of this city of any negative impact resulting from State Government budget cuts, or promises in funding
- (d) That, if necessary, the report also briefly outlines any real or potential impact on Council's present or future Budget(s) as a result of the State Government announcement.

Consultations:

Human Resource / Financial and Risk Management Implications:

Community Consultation and Public Relations Implications:

Recommendation:

- (a) That the Mayor and/or the General Manager, be authorized to contact The Premier, or The Department of Premier and Cabinet, in order to discuss the impact of budget cuts on the City of Glenorchy.
- (b) That a brief report be prepared for Council, summarizing any actual or potential impact on Glenorchy.
- (c) That, if and when necessary, the Mayor exercise her authority under the Local Government Act to notify citizens of this city of any negative impact resulting from State Government budget cuts, or promises in funding
- (d) That, if necessary, the report also briefly outlines any real or potential impact on Council's present or future Budget(s) as a result of the State Government announcement.

1 Notice of Motion - Alderman Pearce

CLOSED TO MEMBERS OF THE PUBLIC

17. APPLICATIONS FOR LEAVE OF ABSENCE

ENVIRONMENT

18. DERWENT PARK STORMWATER RE-USE PROJECT

This item is to be considered at a closed meeting of Council by authority of the Local Government (Meeting Procedures) Regulations 2005 Section 15(2)(f).

GOVERNANCE

19. REQUEST BY DIABETES TASMANIA TO WAIVE BUILDING AND PLUMBING FEES FOR "MADISON'S HOUSE"

This item is to be considered at a closed meeting of Council by authority of the Local Government (Meeting Procedures) Regulations 2005 Section 15(2)(j).

20. NOTICES OF MOTIONS – QUESTIONS ON NOTICE / WITHOUT NOTICE (CLOSED)
